

**FORM ACF-202 – TANF CASELOAD REDUCTION REPORT**  
 (“ALL FAMILY” CASELOAD CHANGE)

<b>State: Idaho</b>			<b>Fiscal Year: 2005</b>
<b>PART I – Implementation of All Eligibility Changes Made by the State Since FY 1995</b>			
#	Eligibility Change	Implementation Date	Estimated Impact on Caseload Since Change (positive or negative impact)
<b><u>Changes Required by Federal Law</u></b>			
29	Personal Responsibility and Work Opportunity and Reconciliation Act alien criteria added to AFDC.	8/96	0
30	A child under the age of 19 is eligible if attending secondary school.	7/97	0
50	JOBS program deleted. Work requirements are those specified in federal law.	7/97	0
99	Prohibition of benefits for drug felons, probation and parole violators, fleeing felons and those claiming residence in two or more states at one time.	7/97	0
<b><u>State-Implemented Changes</u></b>			
<b>Changes Related to Income and Resources</b>			
36	All new members, including newborn children, will be added the month following the month of report.	7/97	0
54	The resource limit is increased to \$2000. <b>25% decay</b>	7/97	9.16 (includes 3.39 from '03, 2.3 from '02, 1.39 from '01, & 2.08 from '00)
55	One vehicle with fair market value equal to or less than \$4650 excluded. <b>100% decay</b>	7/97	3.39
56	Burial plots are counted as resources. <b>100% decay</b>	7/97	3.39
57	Funeral agreements are exempt if irrevocable.	7/97	0
58	Synced up real property rules with Food Stamp Program rules.	7/97	0

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59	Deleted conditional eligibility. <b>100% decay</b>	7/97	3.39
60	The policy to exclude the proceeds from the sale of a home for three months if the client intends to replace the home is deleted. <b>100% decay</b>	7/97	3.39
61	Interest income is not counted as income.	7/97	0
62	Cash surrender value of life insurance is excluded.	7/97	0
63	Proceeds from the sale of any resource are excluded in the month converted, but are counted as a resource in the following month if retained.	7/97	0
64	If income producing property is producing income consistent with its fair market value, exclude as a resource.	7/97	0
65	SSI member and minor parent"s parents resources counted toward resource limit. <b>25% decay</b>	7/97	9.16 (includes 3.39 from '03, 2.3 from '02, 1.39 from '01, & 2.08 from '00)
67	Eliminated the 185% test.	7/97	0
68	Garnishments, including wage withholding, are not allowed as a deduction from income. <b>25% decay</b>	7/97	-57.21 (includes -26.5 from '03, -17.14 from '02, -9.14 from '01 & -4.43 from '00)
69	Earned income of a dependent child attending school full time is excluded.	7/97	0
70	SSI member"s income and resources are counted. <b>25% decay</b>	7/97	-48.05 (includes -23.11 from '03, -14.84 from '02, -7.75 from '01 & -2.35 from '00)
71	All Indian payments are excluded.	7/97	0
72	Aligned allowable self-employment expenses with FS policy, except farm income loss policy.	7/97	0

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73	Minor child" s JTPA is excluded indefinitely if the minor is in school.	7/97	0
74	Rental property income is unearned income unless a family member is managing the property 20 hours per week.	7/97	0
75	Money gifts for occasions traditionally recognized as an annual event are excluded up to \$100 per event per person.	7/97	0
76	Contributions not anticipated do not count as OP in the month received.	7/97	0
77	Treatment of lump sum income deleted.	7/97	0
78	No \$50 child support disregard. 25% decay	7/97	-57.21 (includes -26.50 from '03, -17.14 from '02, -9.14 from '01 & -4.43 from '00)
79	Educational income is excluded.	7/97	0
80	The maximum grant amount is \$309. 50% decay	7/97	-37.93 (includes -26.50 from '03, -11.4 from '02)
81	Grant for families with no income: \$309 - penalties. 50% decay Grant for families with unearned income: \$309 - unearned income - penalties. 50% decay Grant for families with earned income: Amount from WIT based on family size - 40% of earned income - unearned income - penalties. 50% decay	7/97	-37.93 (includes -26.50 from '03, -11.4 from '02)
82	A 40% earned income disregard will be given for each family. No individual disregards. Removed \$90 and 30 and 1/3 disregards. 50% decay	7/97	-37.93 (includes -26.50 from '03, -11.4 from '02)
83	No disregard for child care. Eligible for Idaho Child Care Program. 100% decay	7/97	-26.5

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87	Stepparent budgeting: Subtract 50% of the stepparent’s earned and unearned income. <b>25% decay</b>	7/97	-57.21 (includes -26.50 from ’03, -17.14 from ’02, -9.14 from ’01 & -4.43 from ’00)
88	Income and resources of an illegal alien or ineligible alien are included.	7/97	0
90	Income and resources of a sponsor are 100% available to the sponsored alien. <b>25% decay</b>	7/97	-48.05 (includes -23.11 from ’03, -14.84 from ’02, -7.75 from ’01 & -2.35 from ’00)
101	Increased Work Incentive Table for family sizes. <b>100% decay</b>	7/98	-26.50
102	Increased Work Incentive Table for family sizes. <b>100% decay</b>	6/99	-26.50
Changes Related to Categorical or Demographic Eligibility Factors			
31	The effective date is the date all eligibility criteria are met or a later date negotiated.	7/97	0
32	SRS judgment whether to deny an application for failure to show.	7/97	0
33	Application expected to be processed in 30 days, with Self-Reliance Specialist judgment for going beyond 30 days.	7/97	0
34	Verifications requested through Personal Responsibility Contract. Time frames for verifications will be negotiated with participant, includes verification for good cause. <b>25% decay</b>	7/97	-1252.88 (includes -631.3 from ’03, -384.00 from ’02, -169.83 from ’01 & -67.75 from ’00)
35	Pregnant woman with no other children may qualify if she is in her 3rd trimester and is unable to work. <b>25% decay</b>	7/97	0
40	In a caretaker relative situation, other children are determined to be included on the basis of each child’s relationship to an eligible child.	7/97	0
41	Blended families receive one assistance payment. <b>100% decay</b>	7/97	-0.6

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42	Unmarried minor parent must live with parents, unless good cause exists. Good cause criteria outlined. <b>25% decay</b>	7/97	-52.25 (includes -17 from '03, -15.0 from '02, -13.0 from '01 & -7.25 from '00)
44	Good cause for failure to cooperate with CSS is limited to rape or incest, or physical or emotional harm. <b>25% decay</b>	7/97	-116.26 (includes -53.5 from '03, -39.38 from '02, -16.50 from '01 & -6.88 from '00)
47	Deprivation requirement is deleted.	7/97	0
89	Pregnant women who have other dependent children living with them cannot be in a budget unit by themselves. <b>100% decay</b>	7/97	-26.5
Changes Related to Behavioral Requirements			
27	Both parents in two-parent family must sign application.	12/95	0
45	One-half grant if paternity not established in 12 months.	7/97	0
49	PRC requirement. <b>100% decay</b>	7/97	-631.3
97	Requires immunization of children as condition of eligibility. <b>50% decay</b>	7/97	-74.0 (includes -48 from '03, -26.0 from '02)
103	Substance abuse screening	7/01	0
Changes Due to Full-Family Sanctions			
37	Failing Social Security Number requirement results in family ineligibility rather than individual ineligibility.	7/97	0
39	The family is ineligible when an adult is on strike.	7/97	0
43	Failure to cooperate with CSS results in family sanction. <b>50% decay</b>	7/97	-79.8 (includes -53.5 from '03, -26.3 from '02)
51	Sanctions for work activities are applied to the family and are one month for 1st offense or until compliance, 3 months for 2nd or until compliance,	7/97	-887.30 (includes -631.3 from '03, -256.0 from '02)

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	and lifetime for 3rd. <b>50% decay</b>		
85	Failure to report sanction is a one month sanction for the first failure and 3 months for any other failure. <b>50% decay</b>	7/97	-61 (includes -43 from '03, -18 from '02)
86	Quit results in 90 day ineligibility period for applicant family and 1 month, 3 months or permanent disqualification for participant family. <b>50% decay</b>	7/97	-296.50 (includes -204 from '03, -92.50 from '02)
94	IPV results in full family sanction. 12 months for first, 24 months for second and permanently for third offense. <b>100% decay</b>	7/97	0
Other Eligibility Changes			
38	\$50 penalty for a school aged child not attending school. <b>50% decay</b>	7/97	-37.93 (includes -26.5 from '03, -11.4 from '02)
46	Temporary absence can be up to 180 days.	7/97	0
48	One month continued benefit when the Non-custodial Parent (NCP) returns home deleted.	7/97	0
52	A 16 or 17 year old child not attending school and not doing work activities will have a \$50 penalty. <b>50% decay</b>	7/97	-37.93 (includes -26.5 from '03, -11.4 from '02)
53	Conciliation procedures and time lines are deleted. Normal noticing and fair hearing requirements apply to work requirement disputes.	7/97	0
84	If the calculation results in a check less than \$10, the participant has the option to close case. <b>25% decay</b>	7/97	-57.21 (includes -26.50 from '03, -17.14 from '02, -9.14 from '01 & -4.43 from '00)
91	Benefits are limited to 24 months for adults. <b>25% decay</b>	7/97	-412.25 (includes -193.00 from '03, -123.0 from '02, -67.0 from '01 & -29.25 from '00)
92	Family members are added the month after the month of the report. 50%	7/97	-33.01 (includes -23.11 from '03 and -9.9 from

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	<b>decay</b>		'02)
93	Underpayments are only completed when the Department is at fault or the participant has good cause for not reporting.	7/97	0
95	No overpayments, except for intentional program violation cases.	7/97	0
96	Redeterminations are completed through PRC process.	7/97	0
98	Adds One-Time Cash Payments to divert from Temporary Assistance for Families in Idaho. <b>50% decay</b>	7/97	-578.0 (includes -356 from '03, -222.00 from '02)
100	Adds Extended Cash Management Rules.	7/97	0
Estimated Total Net Impact on the Caseload of All Eligibility Changes		-5063.71 (includes -3255.99 from '03, -1362.72 from '02, -315.61 from '01, and -129.39 from '00)	
Total Prior Year Caseload		22,181 (1,848) average Monthly Caseload)	
<b>Estimated Caseload Reduction Credit</b>		0.221 or 22.1%	

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State: Idaho			Fiscal Year: 2005	
PART II – Application Denials and Case Closures, By Reason				
	Fiscal Year 1995		Fiscal Year <u>2004</u>	
Reason for Application Denials	Number	Percentage	Number	Percentage
Death			1	<0.1
Residency	46	0.4	42	.2
Citizenship	8	0.1	15	0.1
Received benefits in other state	828	7.8	227	1.2
Unable to Locate/Moved	66	0.6	15	0.1
Moved to another household	24	0.2	9	<0.1
Withdrew application	1596	15.1	3384	17.2
Failed to follow-up	1558	14.7	1037	5.3
Institution/boarder	4	<0.1	22	0.1
Resources	491	4.6	59	0.3
Conditional eligibility not met	1	<0.1		
No deprivation	354	3.3		
Not living w/specified relative	47	0.4	27	0.1
Doesn't meet age criteria	6	0.1	6	<0.1
No children in home	651	6.2	1142	5.8
No eligible person in home	56	0.5	147	0.7



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Lump sum ineligibility	27	0.3		
Income exceeds standard	2013	19.0	2334	11.8
Failed to provide SSN	1	<0.1	7	<0.1
Failed to provide information	2069	19.6	458	2.3
Failed to cooperate with Child Support Services			80	0.4
Failed to comply with requirements	9	0.1	24	0.1
Receipt of another type of assistance	110	1.0		
Vendor not licensed	1	<0.1		
Not 6 months pregnant	272	2.6		
Concurrent benefits	21	0.2		
Unit composition rejection	10	0.1		
Reject program for new program	37	0.3		
Other	270	2.6	161	0.8
Unknown	3	<0.1	14	0.1
FFY 2002 Denials Reasons Not Comparable to FFY 1995				
Failure to cooperate with Personal Responsibility Contract			430	2.2

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	Fiscal Year 1995		Fiscal Year <u>2004</u>	
Voluntary quit			368	1.9
Reduced hours/won" t work/quit job			79	0.4
Job search rejection			74	0.4
24 month limit case rejection			156	0.8
Immunization - case rejection			47	0.2
Personal Responsibility Contract not completed			841	4.3
Intentional program violation ineligibility			3	<0.1
Unmarried parent under 18 rejection			17	0.1
1 time cash - applicant approval			330	1.7
1 time payment - applicant rejection			53	0.3
Failure to Report – Case Rejected			2	<0.1
NCPP Approval			1315	6.7
NCPP Denial			6	<0.1
Withdrew – No substance abuse screening			24	0.1
Grant less than zero - case rejection			56	0.3
Employee on strike			19	0.1
Already received benefits in state			63	0.3
3 <sup>rd</sup> trimester ineligible			190	1.0

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Family composition rejection			12	0.1
Rejection pending program for new program registration			0	0
Still serving penalty period			43	0.2
Property Transfer Ineligibility			4	<0.1
At-Risk approval			6339	32.1
At-Risk denial			66	0.3
At-Risk denial - over cap				
Total Application Denials	10579	100.0	19728	100
Reasons for Case Closures	Number	Percentage	Number	Percentage
Death of applicant/recipient	11	0.1	1	0.1
Residency	586	5.4	32	1.7
Citizenship	1	<0.1	0	0
Unable to locate/moved	663	6.1	12	0.6
Moved to another household	6	0.1	3	0.2
Requested closure	1240	11.4	223	12.0
In institution/boarder	51	0.5	10	0.5
Excess Resources	136	1.3	1	0.1

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	Fiscal Year 1995		Fiscal Year <u>2004</u>	
Conditional eligibility ended/not met	1	<0.1		
No deprivation	306	2.8		
Not living with specified relative	9	0.1	0	0
Over maximum age	18	0.2	0	0
No children in home	730	6.7	36	1.9
No eligible person in home	47	0.4	4	0.2
Lump sum ineligibility	56	0.5		
Income exceeds standard	1225	11.3	411	22.1
To MA - Lost \$30 +1/3	188	1.7		
To MA - Increased earnings	1658	15.3		
To MA - Child Support	219	2.0		
All eligible members refuse JOBS program enrollment	1	<0.1		
Failed to provide SSN	11	0.1	1	0.1
Individual failed to cooperate with Child Support Services			27	1.5
Failed to provide information	1501	13.8	22	1.2
Failed to comply with requirements	12	0.1	2	0.1
Receipt of another type of assistance	14	0.1		

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Change in law/regulation			0	0
Grant ineligible until 6 <sup>th</sup> of month	3	<0.1		
Concurrent receipt of benefits	10	0.1		
Failure to complete redetermination	1710	15.8		
Failed to comply with Quality Control	22	0.2		
Unit composition closure	21	0.2		
Other	396	3.6	8	0.4
FFY 2003 Closure Reasons Not Comparable to FFY 1995				
Failure to comply with Personal Responsibility Contract			553	29.8
Extended cash closure			5	0.2
Grant less than zero			2	0.1
Reduced hours/won" t work/job quit			111	6.0
24 month limit closure			34	1.8
No immunization			1	0.1
No Personal Responsibility Contract review			5	0.3
Intentional program violation ineligibility			0	0
1 time cash approval			23	1.2

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3 <sup>rd</sup> trimester ineligible				
Failure to report penalty			0	0
Requested closure due to marriage			3	0.2
Closed due to employment			264	14.2
Requested closure due to employment			60	3.2
Unmarried parent under 18			0	0
Family composition closure			3	0.2
Drug convicted felon closure			0	0
Closed based on hearing			1	0.1
Unknown				
Total Case Closures	10852	100.0	1858	100

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**Part III – Description of the Methodology Used to Calculate the Caseload Reduction Estimates**  
(attach supporting data to this form)

**Part I:**

Each eligibility rule change made to the Aid to Families with Dependent Children (AFDC) and Temporary Assistance for Families in Idaho (TAFI) programs since Federal Fiscal Year (FFY) 95 through FFY 04 is listed in the table above with its corresponding implementation date and estimated impact on caseload since its implementation. Rule changes that did not affect program eligibility are not listed in the table. The estimated impact a rule change had on caseload size was determined by examining Idaho’s Eligibility Programs Integrated Computer System (EPICS) counts and reasons for case closure and denial that were only related to eligibility rule changes. Many of these rule changes were implemented in July of 1997 under welfare reform.

All rules have a year-to-year “decay” factor of at least 25%. However, this factor could also be a 50% or 100% reduction in cases that would carry over from one year to the next year. For example, a rule change with a 25% “decay” factor that results in 100 closures in one year would have 75 of those closures carry over and added on to the next year closures. Incorporating at least a 25% “decay” factor for all year-to-year cumulative impacts of case closures or denials accounts for the department’s belief that case dynamics change from one year to the next in about 25% of Idaho’s TANF caseload on average per year. We would expect these changes to result in a case’s approval, a new reason for case closure or denial, or the participants having no further need to contact the Idaho Department of Health and Welfare for services. These “decay” factors were determined with the assistance of Idaho TANF program specialists.

Estimated total net impact on the caseload of all eligibility changes was determined by summing all individual eligibility rule change impacts between FFY 95 and FFY 04. Duplication of caseload impacts was avoided by “spreading” the impacts of case closures that were related to rule changes over those rule changes (i.e., total case closures related to a rule change were divided by the number of rule changes related to those closures and distributed evenly among those rule changes). Total prior year caseload was obtained by averaging monthly EPICS caseload reports for FFY 95 and FFY 04. Estimating Idaho’s caseload reduction credit was done using the Federal formula which is:

(FFY 95 avg. monthly caseload minus FFY 04 avg. monthly caseload minus the net reduction due to eligibility rule changes)  
Divided by the FFY 95 avg. monthly caseload.

Idaho’s caseload reduction credit for “All Family” caseload =  $((8872 - 1,848 - 5063.71) / 8872) = .221$  or 22.1%

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**Part II:**

Counts and reasons for case closures and denials were obtained from EPICS data reports for FFY 95 and 04. Percentages of closures and denials were then determined and listed in the table above with their respective reasons and counts for both years. Note, not all of these closures and denials listed above in Part II were related to eligibility rule changes (e.g., a death occurring under AFDC rules resulted in a case closure just as it would under the TAFI rules). It must also be noted that the count and reasons for case approvals are not considered in this Federal report. Approvals must be considered when reconciling caseload sizes with case closures.

We did not receive any public comments on the methodology or results in Idaho’s Caseload Reduction Credit Report.

**Attachments:**

Attached are closure and denial summary reports that include closure and denial data, calculations, and notes from EPICS and the preparer of this report.



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**PART IV -- Certification**

I certify that we have provided the public an appropriate opportunity to comment on the estimates and methodology used to complete this report and considered those comments in completing it. Further, I certify that this report incorporates all reductions in the caseload resulting from State eligibility changes and changes in Federal requirements since Fiscal Year 1995. (A summary of public comments is attached.)

\_\_\_\_\_  
(Signature)

\_\_\_\_\_  
Greg Kunz  
(Name)

\_\_\_\_\_  
Acting Administrator  
(Title)